

Firm's Imperfect Compliance and Pollution Emissions: Theory and Evidence from South Africa

Abstract

Carbon emissions exacerbate global climate change. Transitioning away from coal is a cost-effective path to a low-carbon economy. Although many articles have considered the issue of manufacturers' production and emission of pollution. Few papers have discussed the impact of environmental tax and fuel tax on the cost of environmental degradation. This paper seeks to fill this gap by developing a theoretical model to discuss the relationship between environmental pollution and economic growth. Furthermore, in order to support the theoretical results and testify the relationship between carbon emissions and taxation, we take South Africa as a case for discussing the effect of environmental taxation and fuel levy on firms' carbon emissions. We show that the impact of environmental taxes on carbon dioxide emissions is greater than that of fuel taxes on carbon dioxide emissions. In addition, we find that the GDP level of South Africa is on the left of the inflection points of Kuznets Curve. In other words, the current growth of South Africa's economy is at the cost of worsening the environmental degradation.

JFL classification: H23, H26, P43, Q 53

Key words: Carbon emission, Environmental tax, Fuel levy, Kuznets curve

1.Introduction

In 1932, Pigou proposed the use of economic incentives to deal with externalities caused by pollution which show that the tax rate equivalent to the cost of the marginal damage caused by pollution (that is, the Pigouvian tax) would make the resource allocation of the society reach the Pareto optimality. Baumol and Oates (1988) further pointed out that in a perfectly competitive market, the Pigouvian tax can indeed internalize external effects and further correct externalities. Also, Heyes(2000), Macho-Stadler(2008) and Shiota(2008) show that enforcement policies do affect actual emissions. Sterner and Isaksson (2006) show that the Refunded emission payments (REP) scheme offers an interesting alternative to permits, particularly when the regulator wants a price-type instrument but does not want to place the full cost burden on the polluters. As we know, however, the REP scheme has its limitations, the basis of refunding in an REP

scheme requires a common output, which can be hard to define. Requate (2006) and Williams (2017) consider governments have a variety of tools at their disposal, among which the emissions tax is publicly recognized as a central pillar. Nevertheless, Greenstone and Jack (2015) point out that many developing countries still maintain lax environmental policies, setting very low or even zero emissions taxes. Piciu and Trică (2012) suggest that the environmental taxes can be returned to polluters in the form of subsidies only under strict obligations.

Carbon emission in Africa has led to the premature deaths of 712,000 people every year. In South Africa's case, we think it is a critical need for South Africa-specific studies on the association between air pollution and environmental policy. In South Africa, after more than eight years in the making, the carbon tax is expected to take effect on 1 June 2019 and aims to price greenhouse gas emissions by obliging the polluter to internalise the external costs of emitting carbon, and contribute towards addressing the harm caused by such pollution. The design included a number of features to increase its acceptability and to limit the initial impact on South African economy. The proposed tax rate of R120 per tonne of carbon-dioxide -equivalent (tCO₂e) was intended to increase by 10% a year until 2020 (phase 1), when it would then be reviewed. Among the mechanisms proposed to make the tax more acceptable were an exemption for 60% of emissions by firms in all the covered sectors, additional tax-free emissions allocations for trade-exposed, energy-intensive sectors or those that had invested in efficiency measures, and allowing firms to utilise offsets to reduce a portion of their tax liabilities. In addition, the design of the carbon tax provides significant tax-free emissions allowances ranging from 60% to 95% for the first phase. This will provide South African business with sufficient time and flexibility to transition their activities through investments in energy efficiency, renewables and other low carbon measures.

This paper is organized as follows. In section 1, we discuss the relationship between CO₂ emissions and environmental tax and fuel levy in South Africa's case. Section 2, empirical analysis is used to explore the causal relationship between GDP and CO₂ emissions and the inflection point of South Africa's environmental Kuznets curve.

2. Literature review

Tullock(1967) first put forward the hypothesis of double dividend and find that pollutants can be reduced, by levying environmental taxes on water resources. Panayotou(1997) collected data from a sample of 30 countries from 1982 to 1994 and found that low-income policies had a positive effect on improving the environment. With the increase of income level, the effect became more obvious. However, the faster the economic growth and the higher the population density, the higher the environmental cost of economic growth. Harbaugh et al.(2002) show that the relationship between economic growth and environmental pollution is not only influenced by economic factors, but also

by sample selection and research methods. Bruyu(1997) **selectes** data from developed countries in the 1980s **for case** study, which **shows** that changes in economic structure had no significant effect on SO2 emissions, but in the high-income stage, environmental policies formed by international agreements could well explain the negative correlation between environment and income. Grossman(1995) regards urban air pollution and oxygen content in river water as environmental indicators. Through regression analysis, **Grossman concludes** that economic growth causes deterioration of environmental indicators in the low-income stage, and improves with economic growth in a certain stage, and **shows that the inflection point occurs** at the income level of \$8,000 (some examples are Sherry 2008, David 2004, Gurluk 2009).Copeland(2004) **analyzes** he relationship among economic growth, international trade and environmental pollution, and found that on the inverted U-shaped curve of economic growth and environmental pollution, international trade and capital flow had a great impact on environmental pollution. Llorca and Meunie(2009) **obtain** the N-curve relationship between SO2 emission and per capita income.

2. The Model

Aiming at the relationship between environmental pollution and economic growth, this paper establishes indirect utility functions as Eq.(1). In the formula, R represents real income, a_1 , a_2 , γ , δ represent constants. These constants are greater than 0, Z represents pollution emissions, and assumes that the marginal negative utility of pollution emissions remains unchanged. In order to eliminate the impact of structural effects, it is assumed that only one commodity model is used for analysis. Therefore, the national income function Y is expressed as Eq.(2):

$$V = a_1 - a_2 \times e^{-\frac{R}{\delta}} - \gamma \times Z \quad (1)$$

$$Y = P \times \lambda \times Z^\beta \times F(k)^{1-\beta} \quad ; k = \frac{K}{L} \quad (2)$$

In the formula, λ is the conversion coefficient, P is the commodity price, F(k) is the production function and β is the constant, **where** marginal output value of pollution emission is equal to the demand of reverse pollution emission, which can be expressed as follows.

$$\Gamma^D = \beta \times P \times \lambda \times Z^{\beta-1} \times F(k)^{1-\beta} = \frac{\beta}{Z} \times Y \quad (3)$$

Also, the supply-utility function of pollutant emissions can be obtained as follows.

$$\Gamma^S = -\frac{V_Z}{V_Y} = \frac{\gamma \times \Omega(P) \div \delta}{a_2} \times e^{\frac{R}{\delta}} \quad (4)$$

Through the supply-demand function, the expression of the environmental Kuznets curve

108 can be obtained as Eq.(5) and Eq(6)

$$109 \quad Z^* = \frac{\beta \times a_2 \times R}{\gamma \times \delta} \times e^{-\frac{R}{\delta}} \quad (5)$$

110 The following formula can be obtained by calculating the derivative of environmental
111 pollution Z.

$$112 \quad \frac{dZ}{dR} = \frac{\beta \times a_2}{\gamma \times \delta} \times (e^{-\frac{R}{\delta}} - \frac{1}{\delta} \times R \times e^{-\frac{R}{\delta}}) = \frac{(\delta - R)}{R \times \delta} \times Z \quad (6)$$

113 The inflection point of environmental pollution is $R = \delta$. When economic growth
114 reaches the level of δ , environmental pollution can be alleviated. It means that people
115 begin to pay attention to the issue of sustainable environmental management. Eq.(6) is a
116 convergence function, and its value is greater than zero. If n positive convergence
117 functions are added together, the function obtained should also be convergent. Based on
118 the theoretical models derived from Eq.(1) to (6), and GDP and CO2 data of South Africa
119 over the past 27 years, the paper examines whether the current GDP of South Africa has
120 reached the inflection point of the Environmental Kuznets Curve.

121 3. Methodology and Analyses

122 Being carbon neutral is increasingly seen as good corporate or state social
123 responsibility and a growing list of corporations, cities and states are announcing dates for
124 when they intend to become fully neutral. As we know, most of South Africa's energy
125 needs are directly derived from coal and most of coal consumed on the African continent
126 is mined in South Africa. Thus, reducing carbon emissions while keeping a high pace of
127 economic growth lies at the heart of South Africa's sustainable development plan.

128 However, it is worth discussing whether there is a causal relationship between the
129 increase of CO2 caused by the government's raising the minimum emission standard of
130 CO2 and environmental tax and fuel levy on polluters's carbon dioxide emissions. In
131 contrast with the traditional method, we focus on examining the relationship between
132 carbon emissions, environmental tax and fuel levy by using an empirical approach, where
133 carbon emissions are measured in MtCO2, environmental tax and fuel levy are measured
134 in ZAR millions, respectively. The data on carbon dioxide emissions came from The
135 International Energy Agency, the environmental tax and fuel levy data collected from The
136 National Treasury and SARS statistics

137 In the beginning, the time evolution of carbon emissions, environmental tax and fuel
138 levy in terms of levels (logarithms) are presented in Fig. 1, showing the environmental tax
139 series have an obvious increasing trend, and those sequences showing that the mean
140 values are varying in different periods, we then judge that the sequences are unstable.

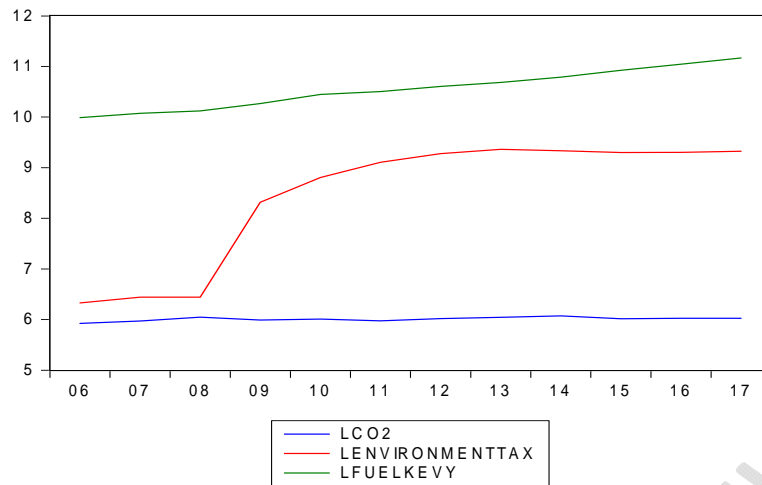


Fig.1 Time trend data on CO2 emissions,environmental tax, and fuel levy
in logarithmic form for South Africa

Next we test the cointegration approach among the carbon emissions, environmental tax and fuel levy for South Africa over a time period ranging from 2006 to 2017, determining whether the stochastic component contains a unit root or not. The results of unit root tests are presented in Table 1, which demonstrates that the LCO 2 appeared stationary at the first-differenced form under 5% significant level, depicting the logged variables are I(1), the LEnvironmentalTax and LFuellevy also appeared stationary at the first-differenced form under 5 % significant level, depicting the logged variables are also I(1). We then utilize the OLS regression method evaluating the relationship between LCO 2, LEnvironmentalTax and LFuellevy, the results are as follows:

$$LCO2=5.235428-0.001524LEnvironmentalTax+0.074901LFuellevy. \quad (7)$$

Table 1. Performance of unit root test of LCO2, LEnvironmental Tax and Lfuellevy

| Variable | 1990 to 2017 | | | | | |
|----------|-----------------------|-------------------------|-----------------------|-------------------------|----------------------|-------------------------|
| | ln CO2 | | ln EnvironmentalTax | | ln fuellevy | |
| | level | 1st difference | level | 1st difference | level | 1st difference |
| ADF | -1.347750 (0.5517) | -3.672751** (0.0316) | -1162135 (0.8591) | -2.228849** (0.0313) | 0.629275 (0.9828) | -3.834209** (0.3870) |
| PP | -3.204750 (0.1340) | -5.718489** (0.0062) | -0.553918 (0.9575) | -5.696321** (0.0064) | -2.325449 (0.39) | -3.819368 (0.0202) |
| KPSS | 0.493548 | 0.177420** | 0.163124 | 0.078848** | 0.514265 | 0.167027** |

Notes: Variables in logarithmic form ; ADF test and PP test,** stand for rejection of null hypothesis at 5% significance level, KPSS test, ** stand for acceptance of null hypothesis at 5% significance level.

In the following section, we check the residuals for a unit root. The residual used to test

the cointegration relationship is as follows:

$$e = LCO2 - 5.235428 + 0.001524LEnvironmentalTax - 0.074901LFuellevy \quad (8)$$

Eq.(8) indicates the t-statistic of the residual series is -3.486349(Prob*=0.0364), which is less than the critical value at 5% significant level, and thus reject the null hypothesis, indicating that the residual series has no unit root and is stationary at I(0). The estimation results represent a cointegration relationship between LCO2 emissions, LEnvironmental Tax and LFuellevy, error correction models(ECM) can then be analyzed.

In order to ensure that the random disturbance term in ECM become white noise, the model with lag terms is estimated first, and then we adjust the regression model. We find that the short-term elasticity of LCO2 to LEnvironmentalTax is -0.018906 and the short-term elasticity of LCO2 to LFuellevy is -0.051104. As can be seen from Eq.(9)

$$\Delta LCO2_t = \alpha + \sum_{i=0}^2 \beta_i \Delta LCO2_{t-i} + \sum_{i=1}^2 \gamma_i \Delta LENVIRONMENTALTAX_{t-i} + \sum_{i=1}^2 \kappa_i \Delta LFUELLEVY_{t-i} + \lambda e_{t-1} + v_t$$

$$\Delta LCO2_t = 0.009826 - 0.018906 \Delta LENVIRONMENTALTAX - 0.051104 \Delta LFUELLEVY + 1.130707 \Delta LCO2_{t-1} + 0.925546 \Delta LCO2_{t-2} - 2.316379 e_{t-1} \quad (9)$$

4. Estimation of Results

As indicated in table 1, which shows that LCO2 and Lenvironmentaltax and Lfuellevy are I(1) sequence. We then adopt Johansen Cointegration to test whether there exist a long-term equilibrium relationship between LCO2 and Lenvironmentaltax and Lfuellevy. In Table 2, Trace test result shows that there exists a set of cointegrating vectors at the 5% level, and Max-eigenvalue test also indicates the same result.

Table 2. Performance of Johansen Cointegration Test of LCO2, LEnvironmental tax and LFuellevy

| | | 2006 | to | 2017 | |
|----------------------------|-----------------|-----------|-------------------|--------|--|
| H0 | H1 | Statistic | 5% critical value | Prob** | |
| <u>Trace test</u> | | | | | |
| None* | | 63.01094 | 29.79707 | 0.0000 | |
| At most 1* | | | | | |
| $\gamma = 0$ | $\gamma \geq 1$ | 14.54274 | 15.49471 | 0.0692 | |
| <u>Max-eigenvalue test</u> | | | | | |
| None* | | 48.46820 | 21.13162 | 0.0000 | |
| At most 1* | | | | | |
| $\gamma = 0$ | $\gamma \geq 1$ | 9.422608 | 14.26460 | 0.2527 | |

Notes: γ denotes number of cointegrating equations; Max-eigenvalue test indicates 1 cointegrating eqn(s) at the 0.05 level Max-eigenvalue test indicates 1 cointegrating eqn(s) at the 0.05 level

173 Next, we discuss the interaction between environmental tax and fuel levy on carbon
 174 dioxide emissions and the level of their influence, respectively. Thus, we use (VAR)
 175 Vector Autoregression to explore the following hypotheses:

176 **Hypothesis 1: Environmental tax and fuel levy both have a negative impact on CO₂**
 177 **emissions, but its impact gradually decreases over time.**

178 Hypothesis 1 can be analyzed by using the generalized impulse method (Pesaran and
 179 Shin, 1998), Figure 2 shows that the adverse impact of environmental tax on carbon
 180 dioxide emissions reached its maximum in the second phase, and then gradually
 181 diminished after the tenth period.

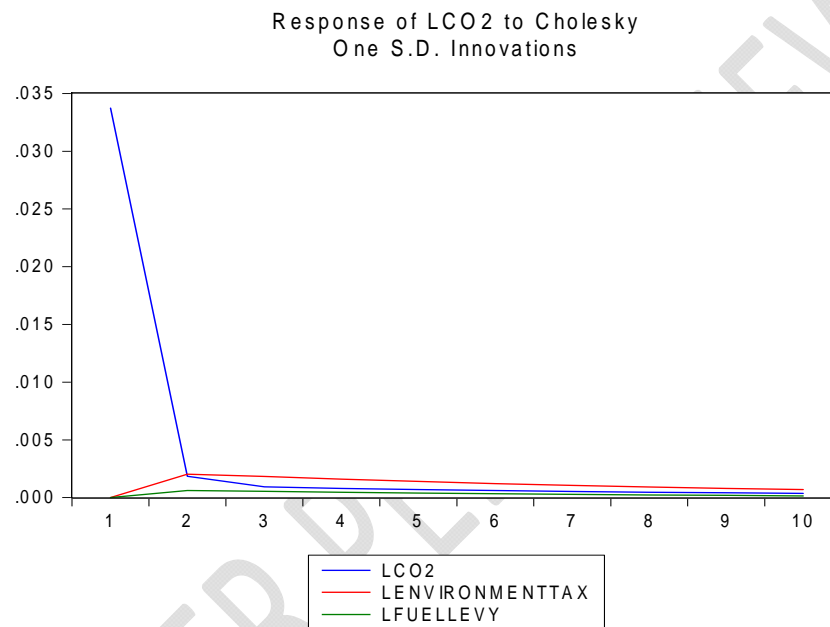


Fig.2 Impact of CO₂, EnvironmentalTax and Fuellevy shock on CO₂

183 **Hypothesis 2: The correlation between environmental tax and CO₂ emissions is**
 184 **higher than the correlation between fuel levy and CO₂ emissions**

185 Hypothesis 2 is explored using a generalized variance decomposition method (Koop et.
 186 al, 1996). Through the VAR model. Table 3 shows the unexpected impact variation of
 187 LEnvironmental Tax and LFuel levy on LCO₂, respectively. At the beginning, the
 188 percentage of LCO₂ explained by LEnvironmental tax and LFuel levy is extremely small,
 189 when looking forward to the forecast of 10 periods. LFuel levy could explain only 0.11%
 190 of the variation of LCO₂ prediction errors. Comparatively, LEnvironmental tax could
 191 explain 1.41% of the variation of LCO₂ prediction error, thus indicating that the
 192 environmental tax has a higher correlation with CO₂ emissions.

193 Fuel levy is a kind of consumption tax. But even if fuel levy is levied, the market
 194 demand for oil products will not decrease significantly and thus the purpose of improving

air pollution will not be achieved. Environmental tax is a tax levied on firms/polluters who directly produce air pollution, which conforms to the polluter-pays principle. According to our empirical analysis, we show that the collection of environmental protection tax is more effective than the collection of fuel tax in reducing air pollution and improving environmental quality.

Another, we show that air pollution is an important factor that causes the cost of environmental degradation. In this section, based on the theoretical models derived from Eq.(1) to (6), we use Kuznets curve to analyze the relationship between environmental degradation costs and economic variables in South Africa(some examples are Grossman et al., 1991; David, 2004; Sherry, 2008; Panayotou, 1997). Following is the establishment of a pollution emission loss model. Based on the KC curve, relevant variables are introduced.

Table 3. Variance Decomposition of LCO2

| Period | S.E. | LCO2 | LEnvironmentaltax | LFuellevy |
|--------|----------|----------|-------------------|-----------|
| 1 | 0.033721 | 100.0000 | 0.000000 | 0.000000 |
| 2 | 0.033838 | 99.60687 | 0.360335 | 0.032794 |
| 3 | 0.033904 | 99.29391 | 0.648124 | 0.057963 |
| 4 | 0.033954 | 99.05782 | 0.866059 | 0.076126 |
| 5 | 0.033992 | 98.88001 | 1.030896 | 0.089098 |
| 6 | 0.034020 | 98.74621 | 1.155533 | 0.098258 |
| 7 | 0.034042 | 98.64567 | 1.249697 | 0.104630 |
| 8 | 0.034058 | 98.57028 | 1.320745 | 0.108980 |
| 9 | 0.034070 | 98.51387 | 1.374252 | 0.111875 |
| 10 | 0.034079 | 98.47181 | 1.414454 | 0.113739 |

$$\Delta \ln \text{Loss}_t = \beta_1 \ln \text{GDP}_t + \beta_2 (\ln \text{GDP}_t)^2 + \beta_3 \ln \text{EC}_t + \beta_4 \ln \text{POP}_t + \beta_5 \ln \text{NEX}_t + \beta_6 \ln \text{ELC}_t + u_t \quad (10)$$

Eq(10), LnLoss indicates that the cost of environmental degradation caused by air pollution, mainly attributed to carbon dioxide emissions. lnCO2 is the logarithm of energy from coal measured in Mt, lnGDP is the logarithm of gross national product measured in billion 2010 USD, and $(\ln \text{GDP})^2$ using a quadratic form means that the cost rises at an increasing rate with the depreciation rate, lnEC is the logarithm of energy from coal measured in Mtoe, lnPOP is the logarithm of population measured in millions, lnNEX is the logarithm of net export of energy measured in Mtoe, lnELC is the logarithm of electricity consumption measured in TWh. In table 4, model 2 adds EC variable on the

217 basis of model 1, while other models add different variables separately. To illustrate the
 218 relationship between environmental degradation costs and economic variables. The
 219 analyses can be stated formally as Hypothesis 3.

220 **Hypothesis 3: In table 4, model 1 expresses that not considering the effects of**
 221 **policies, the current economic development of South Africa has approached the left**
 222 **end of the inflection point of the Environmental Kuznets curve.**

223 In Table 4, we analyze the path of the coordinating the conflicts between economic
 224 growth and environmental pollution. Our empirical results show that not considering the
 225 effects of policies, the GDP level of South Africa is on the left of the inflection points of
 226 Kuznets curve. In Table 4, model 1 shows that the inflection point of the quadratic curve is
 227 6.13, and the GDP of South Africa is 420 billion USD in 2016 based on 2010. The
 228 logarithmic value of 420 is 6.04. This proves that not considering the effects of policies,
 229 the current economic development of South Africa has approached the left end of the
 230 inflection point of the Kuznets curve. It means that increasing the domestic products
 231 including net exports can make the environment condition worse.

232 Nevertheless, from the results of Table 4, model 2, we can see that the regression
 233 coefficient of $\ln EC$, named as energy from coal, is 0.0049, reaching a significant level of
 234 1%. Due to the positive sign of the coefficient, it shows that the increase of $\ln EC$ can
 235 dramatically lift the cost of environmental degradation to a certain extent. In Table 4,
 236 model 6 shows that the cost of environmental degradation is negatively correlated with
 237 $\ln ELC$, electricity consumption in logarithmic form, reaching a significant level of
 238 10%, which reveal that the source of electricity consumption not only came from
 239 coal-fired power generation, but also hydroelectric power, wind energy and natural gas.

240

241 Table 4 Regression analysis of environmental degradation cost

| Independent variable | Model 1 | Model 2 | Model 3 | Model 4 | Model 5 | Model 6 |
|----------------------|---------------------------|-------------------------|-----------------------------|---------------------------|---------------------------|---------------------------|
| $\ln GDP$ | 12.96364* (6.208422) | 3.773657 (0.696761) | 14.18636* (6.812107) | 13.16644* (6.148074) | 15.27784* (3.718701) | 6.608958*** (1.769524) |
| $(\ln GDP)^2$ | -1.056245* (-5.777492) | 0.320307 (-0.584613) | -1.141393* (-6.371491) | -1.074742* (-5.726069) | -1.252545* (-3.563494) | -0.517988 (-1.629599) |
| $\ln EC$ | | 0.663706* (3.110537) | | | | 0.857076* (3.804819) |
| $\ln POP$ | | | -0.513972*** (-1.909694) | | | -0.249946 (-0.953709) |
| $\ln NEX$ | | | | -0.010070 (-0.612448) | | 0.000195 (0.014658) |

| | | | | | | |
|---|---------------------------|-------------------------|---------------------------|----------------------------|-----------------------------|-----------------------------|
| In ELC | | | | | -0.133002 (-0.656844) | -0.367812*** (-1.850764) |
| AR(1) | 1.498388* (8.497288) | 1.190972* (5.395506) | 1.323322* (7.056437) | 1.574146* (7.341918) | 1.314486* (5.952779) | |
| AR(2) | -0.510447* (-2.850285) | | -0.465848* (-2.859872) | -0.565642** (-2.540726) | -0.362335*** (-1.731689) | |
| D-Wstat | 1.918295 | 1.842529 | 1.601369 | 1.872873 | 1.386572 | 2.214722 |
| Adjusted-R ² | 0.994294 | 0.980583 | 0.976190 | 0.995093 | 0.972923 | 0.984124 |
| γ^* (inflection point of EKC) | 6.136663 | 5.890687 | 6.214494 | 6.125395 | 6.098719 | 6.379450 |

Notes: Variables in logarithmic form ; *, **, *** stand for at 1%, 5% and 10% significance level; The number in brackets is the t-statistic of the estimated parameter

5. Conclusions and Discussion

In comparison with traditional literature, the major findings of this study indicated the following results. Firstly, this paper compares the impact of environmental tax and fuel levy on improving air quality in South Africa's case. We find that environmental taxes are more effective than fuel taxes in improving air quality in South Africa. Secondly, we find that not considering the effects of government policies, the current economic development of South Africa has approached the left end of the inflection point of the Kuznets curve. It means that the further growth of economic scale will lead to the worsening of environmental quality. It is hoped that the formal analysis presented in this paper, even though it is based on a simple model, can be useful in improving developed and developing countries' carbon pollution, and considered by decision-makers as a call to take relevant methods to mitigate emissions level without harming the economic growth.

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