

1 **Short communication**

2 **EPIDEMIOLOGICAL INVESTIGATION, MONITORING AND SURVEILLANCE;**
3 **STRATEGIES IN PUBLIC HEALTH SUSTENANCE**

4 **ABSTRACT**

5 Monitoring, surveillance and investigation of health threats are vital capabilities for an effective
6 health system. The International Health Regulations require countries to maintain an integrated,
7 national system for public health surveillance and response, and set out the core capabilities that
8 countries are required to achieve. Public health laws typically establish a list of “notifiable
9 diseases” and other conditions that health care providers, hospitals and/or laboratories are
10 required to report to the relevant local or national public health authority. Notifiable diseases
11 generally include infectious diseases that can quickly spread throughout communities and
12 regions via water, food, contact with animals, mosquitoes, airborne droplets or through sexual
13 contact and other forms of human interaction. Rare and new events may not be included in
14 regular, clinical and laboratory-based surveillance systems. In addition, outbreaks of serious or
15 contagious diseases require immediate investigation so that appropriate public health measures
16 including isolation and contact tracing can be implemented. A significant degree of stigma may
17 be attached to some diseases. Notifiable disease legislation should require the protection of
18 personal information, and clearly define any exceptions. Concerns about discrimination and
19 breach of privacy may be addressed by requiring certain diseases to be reported on an
20 anonymous or de-identified basis.

21 **Key words:** Monitoring, Surveillance, Investigation, Health, Public

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24 **INTRODUCTION**

25 From the words of Rudyard Kipling (1865-1936), -‘I keep six honest serving-men: they taught
26 me all I knew) their names are what and where and when and how and why and who.
27 Epidemiology, according to Rudyard kipling, should; Define *what* will be studied, Find out
28 *where* the problem is, *who* gets it, *when* it is occurring, Try to explain *why* the problem has such
29 a distribution, Do specific studies to find out *how* the problem is occurring. The word
30 epidemiology is coined from ‘Epi-‘which means upon, among; ‘*demos*-‘for people; and ‘-ology’
31 meaning science or study of. One major threat to human existence is the onset and spread of
32 diseases ^[1]. The prevention of onset and spread of diseases should be prioritized in other to
33 assure sustenance of environmental health ^[2]. It is of immense importance that the distribution
34 and determinants of human health and disease conditions that define a population is studied and
35 analyzed. Epidemiology should be the main focus of public health. If humans lack the required

36 tools to determine the-‘who’, ‘when’ and ‘where’, in relation to a given health condition, it will
37 be a difficult task to develop mechanisms against such environmental challenges ^[3]. According
38 to the World Health Organization (WHO), epidemiology is the study of the distribution and
39 determinants of health-related states or events and the application of this study to the control of
40 diseases and other health problems. It is the use of scientific methods for disease investigation ^[4].
41 It combines both biostatistics and medicine ^[1]. It is the study of how often diseases occur in
42 different groups of people with aim of providing answers to questions like-‘why is a disease
43 more frequent amongst certain group of people? ^[5] From epidemiological investigations, an
44 epidemiological information is derived and this information is used to plan and evaluate possible
45 strategies that will serve as prevention mechanisms against illnesses and as a guide to the
46 management of patients in whom diseases has already developed ^[1]. Epidemiological
47 investigation includes all the procedures required to determine the relationship in terms of how
48 often and why is a particular disease so common within a given population ^[5]. **The goal of**
49 **Epidemiological investigation is to control an epidemic and to prevent future epidemics**
50 **attributable to the same or related causes. The specific objectives of an investigation are to define**
51 **the parameters of the epidemic (i.e., time of illness onset and conclusion of the epidemic, number**
52 **of cases, and morbidity and mortality), to identify control or prevention measures, and possibly**
53 **to identify new data relative to the epidemiology of the health problem. Epidemiological**
54 **investigation are always performed collaboratively with partners domestically or internationally**
55 **[6].**

56 **OBJECTIVES OF EPIDEMIOLOGICAL INVESTIGATIONS**

57 The main aim of epidemiological investigation is to derive information concerning the
58 distribution and determinants of health ^[3], diseases and injury in human population and the
59 application of this information to the control of health problems ^[5]. The objectives of
60 investigation in epidemiology include;

- 61 ✓ To investigate the etiology of disease and modes of transmission
- 62 ✓ To determine the extent of disease problems in the community
- 63 ✓ To study the natural history and prognosis of disease
- 64 ✓ To evaluate both existing and new preventive and therapeutic measures and modes of
65 health care delivery.
- 66 ✓ To provide a foundation for developing public policy and regulatory decisions.

67 **FEATURES OF EPIDEMIOLOGICAL INVESTIGATION**

68 A key feature of epidemiological investigation is that the measurement of the disease outcomes
69 must be in relation to a particular population at risk ^[6]. The population at risk in this case, is the
70 group of people, healthy or sick, who would be counted as cases if they had the disease

71 investigated for. For instance, if a public health scientist were to determine or statistically
72 evaluate how many patients visit a particular health center with complaints of gustatory defects,
73 the population at risk would comprise those people on the list, and also, those who have a
74 tendency of seeing him if they had similar problem. John snow (1813-1858), an English
75 physician and modern day father of epidemiology, used scientific methods to identify the cause
76 of an epidemic of cholera in London in 1854. He believed that it was the water pump on Board
77 street in London that was responsible for the disease. The removal of the pump handle ended the
78 outbreak of the disease. Another feature of epidemiological investigation is an epidemiological
79 approach. Epidemiological approach, are strategic steps taken to investigate a problem or disease
80 etiology ^[3]. They include;

- 81 ✓ Perform an initial observation to confirm the outbreak
- 82 ✓ Define the disease
- 83 ✓ Describe the disease by time, place, and person
- 84 ✓ Create a hypothesis as to the possible etiologic factors
- 85 ✓ Conduct analytic studies
- 86 ✓ Summarize the findings
- 87 ✓ Recommend and communicate the interventions or preventative programs

88 They also include;

89 **Conduct field work which includes**

90 Perform initial observation of suspected condition, Establish the existence of an outbreak

91 Verify diagnosis of such disease, Collect data.

92 **Define disease;**

93 Establish case definition, Identify all cases, Identify the population at risk, Describe disease by
94 time, place, and person, Plot epidemic curve, Plot spot map, Tabulate data of exposure and other
95 characteristics.

96 **Develop hypothesis;**

97 Hypothesis (Alternative and null): exposure to x is associated with disease y , Conduct analytic
98 studies.

99 **Use appropriate analytic studies;**

100 Calculate measures of risk

- 101 ✓ Refine hypothesis
- 102 ✓ Conduct additional studies if needed
- 103 ✓ Summarize findings
- 104 ✓ Recommend and communicate interventions or preventative programs

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106 **STAGES OF EPIDEMIOLOGICAL INVESTIGATIONS**

107 Epidemiological investigations usually have the basic objective of describing and quantifying
108 disease problems and of examining associations between determinants and disease ^{[6] [7]}. With
109 these objectives in mind, epidemiological investigations are normally conducted in a series of
110 stages, which can be broadly classified as follows:

- 111 ✓ A diagnostic phase, in which the presence of the disease is confirmed.
- 112 ✓ A descriptive phase, which describes the populations at risk and the distribution of the
113 disease, both in time and space, within these populations. This may then allow a series of
114 hypotheses to be formed about the likely determinants of the disease and the effects of
115 these on the frequency with which the disease occurs in the populations at risk.
- 116 ✓ An investigative phase, which normally involves the implementation of a series of field
117 studies designed to test these hypotheses.
- 118 ✓ An experimental phase, in which experiments are performed under controlled conditions
119 to test these hypotheses in more detail, should the results of phase 3 prove promising.
- 120 ✓ An analytical phase, in which the results produced by the above investigations are
121 analyzed. This is often combined with attempts to model the epidemiology of the disease
122 using the information generated. Such a process often enables the epidemiologist to
123 determine whether any vital bits of information about the disease process are missing.
- 124 ✓ An intervention phase, in which appropriate methods for the control of the disease are
125 examined either under experimental conditions or in the field. Interventions in the
126 disease process are affected by manipulating existing determinants or introducing new
127 ones.
- 128 ✓ A decision-making phase, in which knowledge of the epidemiology of the disease is used
129 to explore the various options available for its control ^[8]. This often involves the
130 modeling of the effects that these different options are likely to have on the incidence of
131 the disease. These models can be combined with other models that examine the costs of
132 the various control measures and compare them with the benefits, in terms of increased

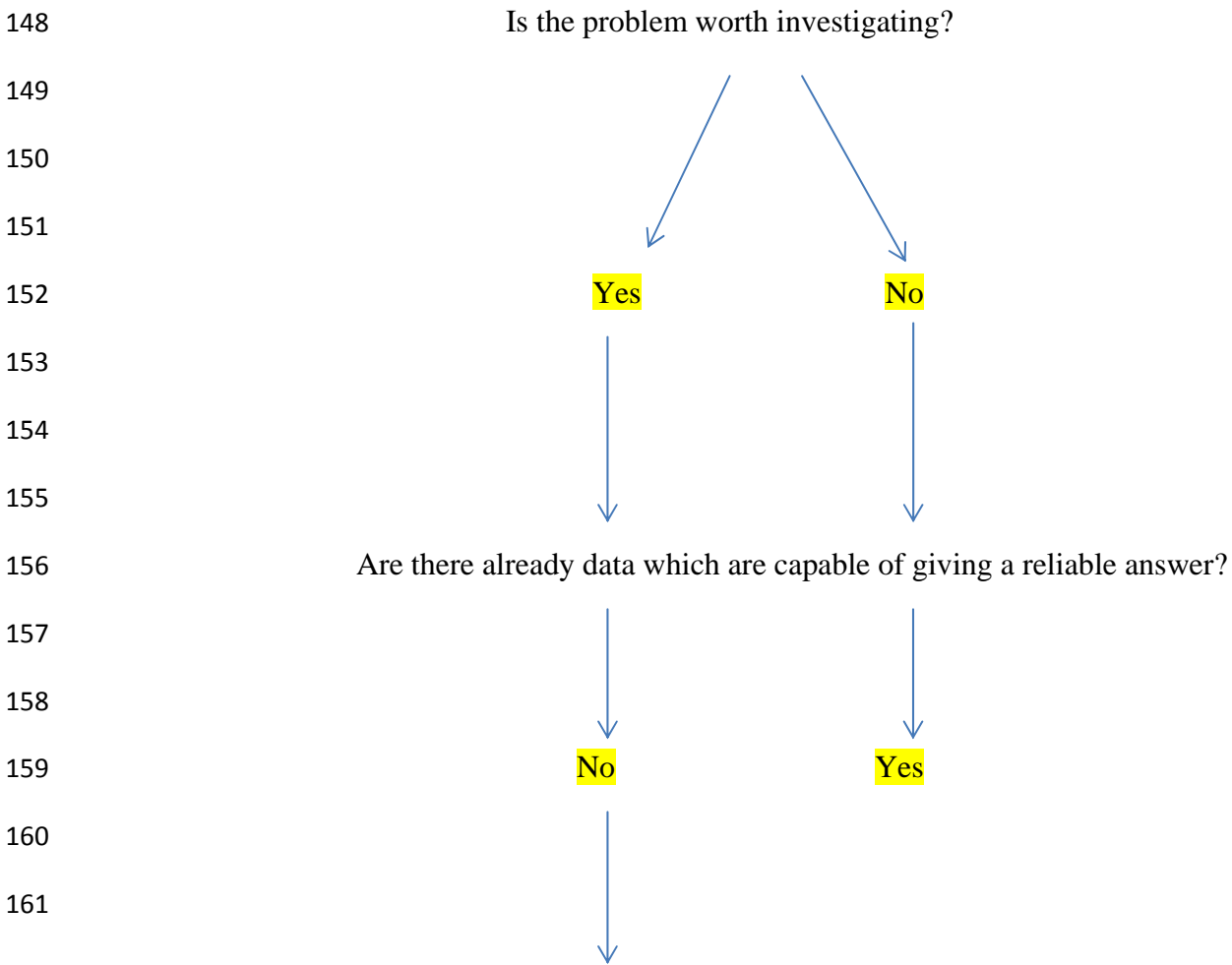
133 productivity, that these measures are likely to produce. The optimum control strategy can
134 then be selected as a result of the expected decrease in disease incidence in the
135 populations of livestock at risk.

136 ✓ A monitoring phase, which takes place during the implementation of the control
137 measures to ensure that these measures are being properly applied, are having the desired
138 effect on reducing disease incidence, and that development that are likely to jeopardize
139 the success of the control programme are quickly detected.

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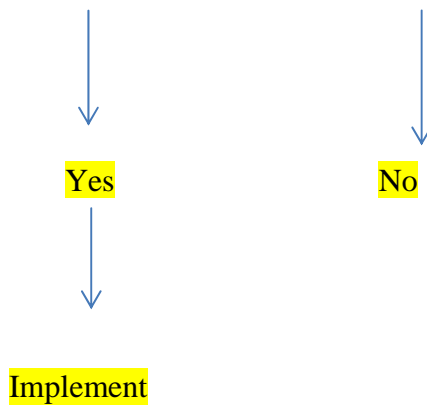
141 **BASIC CONSIDERATIONS IN THE DESIGN OF EPIDEMIOLOGICAL**
142 **INVESTIGATIONS**

143 A good way to approach the planning of a field study is to take the view that we are, in effect,
144 buying information ^[9]. We must make sure, therefore, that the study produces the information
145 required at the lowest possible cost. We should also ask ourselves if that information can be
146 obtained from other, cheaper sources. The processes involved in such considerations could be
147 schematized as follows:



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Are there sufficient resources available to do a specific study?



The first step is to write out clearly the objectives of the study and the data that will need to be generated in order to attain them ^[9] ^[10]. Throughout the entire planning process, constant reference should be made to these objectives in order to ensure that the procedures being planned are of relevance. If it is found that the resources available may not permit the achievement of the original objectives, the objectives may have to be redefined or additional resources found.

Objectives can often be defined by constructing a hypothesis ^[11] ^[12]. An epidemiological hypothesis should:

Specify the population to which it refers i. e. the population about which one wishes to make inferences and therefore sample from. This is referred to as the target population. Sometimes, for practical reasons, the population actually sampled may be smaller than the target population. In such cases the findings of the study will relate to the sampled population, and care must be exercised in extrapolating inferences from the sampled population to the target population.

Frequently, inferences may be required about different groups within the target population. For example, one may want to estimate not only the overall prevalence of a specific disease, but also the prevalence's or incidences of the disease in various groups or subsets of the population. To obtain estimates with the precision required, the samples taken from these groups must be large enough, and this will obviously affect the design of the study ^[13] ^[14].

A further problem may occur when defining the actual units to be sampled within a population. If, for example, the sample unit was a calf, at what age exactly does a calf cease being a calf? Alternatively, suppose the sample unit is a herd. What exactly is meant by the term "herd"? If a livestock owner has only one animal, does that constitute a herd? Obviously, the sample unit must be precisely defined and appropriate procedures designed to take care of borderline cases.

194 *Specify the determinant or determinants being considered* can such disease determinants as
195 "stress", "climate" and management" be defined accurately? How are these determinants to be
196 quantified and what measurements would be used in their quantification? What are the
197 advantages and disadvantages of these methods of measurement? How accurate are they?

198 *Specify the disease or diseases being considered.* The criteria by which an animal is regarded as
199 suffering from a particular disease must be carefully defined. Will the disease be diagnosed on
200 clinical symptoms alone? If so, what clinical symptoms? Are there likely to be problems with
201 differential diagnoses? Will laboratory confirmation be needed? If so, are there adequate
202 laboratory facilities available? Will they be able to process all the samples submitted? Will
203 diagnostic tests be used? How accurate are these tests? Remember that studies based solely on
204 diagnostic tests may provide data about the rates of infection present in the population being
205 sampled, but they may not indicate whether the infected animals are showing signs of disease or
206 not. Additional data on mortalities and morbidities may have to be generated.

207 What rates are to be calculated? Remember that incidence and attack rates cannot normally be
208 obtained by a cross-sectional study. If estimates on economic losses due to particular diseases are
209 required, various production parameters may have to be recorded. How are these to be
210 measured? How good and how accurate will these measurements be?

211 *Specify the expected response induced by a determinant on the frequency of occurrence of a*
212 *disease.* In other words, what effect would an increase or decrease in the frequency of occurrence
213 of the determinant have on the frequency of occurrence of the disease? Remember that the
214 determinant must occur prior to the disease. This may be difficult to demonstrate in a
215 retrospective study.

216 *Make biological sense.* In epidemiological studies we are interested in exploring relationships
217 between the frequency of occurrence of determinants and the frequency of occurrence of disease.
218 We are particularly interested in determining whether the relationship is a causal one i.e. whether
219 the frequency of occurrence of the particular variable being studied determines the frequency of
220 occurrence of the disease. We analyze such relationships by the use of statistical tests which tell
221 us the probability of occurring by chance of the relative distributions of the determinant and the
222 disease in the studied populations. If there is a good probability that the distributions occur by
223 chance, the result is not significant and the distributions of the variable and the disease are
224 independently related. If there is a strong probability that the distributions did not occur by
225 chance, the result is significant and the distributions of the variable and the disease are related in
226 some way.

227 Note that a statistically significant result does not necessarily imply a causal relationship.

228 **EPIDEMIOLOGICAL MONITORING AND SURVEILLANCE**

229 One of the most important activities in epidemiology is the continuous observation of the
230 behavior of disease in populations^[14]. This is commonly known as monitoring or surveillance^[16]
231^[17]. The term *surveillance* refers to the continuous observation of disease in general in a number
232 of different livestock populations, while *monitoring* normally refers to the continuous
233 observation of a specific disease in a particular livestock population.

234 **Epidemiological monitoring**

235 This is the repeated standardized evaluation of the health status of a population for the purpose of
236 protecting this population from environmental health hazards^[18]^[19]. It is compared with
237 environmental monitoring and epidemiologic studies. This approach is relatively cost effective.
238 Systematic monitoring of serious infectious diseases and other conditions is typically achieved
239 through notifiable diseases legislation based on clinical observation and laboratory confirmation.

240 Clinical and laboratory-based surveillance also provides the basis for systematic collection of
241 vital statistics (births, deaths, causes of death), and may extend to the reporting and analysis of
242 risk factors for non-communicable diseases and injuries^[20]^[21]. Systematic collection of these
243 data informs the allocation of resources and facilitates evaluation of community-based and
244 population-level prevention strategies.

245 **Epidemiological surveillance**

246 Surveillance activities involve the systematic collection of data from a number of different
247 sources^[21]. These may include already existing data sources as well as new ones that have been
248 created for specific surveillance purposes. The data are then analyzed in order to:

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250 provide a means of detecting significant developments in existing disease situations, with
251 particular reference to the introduction of new diseases, changes in the prevalence or
252 incidence of existing diseases, and the detection of causes likely to jeopardize existing
253 disease control activities, such as the introduction of new strains of disease agents,
254 chancres in systems of livestock management, changes in the extent and pattern of
255 livestock movements, the importation of livestock and their products, and the
256 introduction of new drugs, treatment regimens etc.
- 257 ✓ T
258 trace the course of disease outbreaks with the objective of identifying their sources and the
259 populations of livestock likely to be at risk.
- 260 ✓ P
261 provide a comprehensive and readily accessible data base on disease in livestock
262 populations for research and planning purposes.

263 The prime objective of such activities is, however, to provide up-to-date information to disease
264 control authorities to assist them in formulating policy decisions and in the planning and

265 implementation of disease control programmes. Although a detailed discussion on the design and
266 implementation of surveillance systems is beyond the scope of this review, it may be useful to
267 review briefly some of the considerations involved.

268 The success of any surveillance or monitoring system depends largely on the speed and
269 efficiency with which the data gathered can be collated and analyzed, so that up-to-date
270 information can be rapidly disseminated to interested parties ^[21]. As a result of recent advances
271 in data processing techniques, particularly in the field of computing, the development of
272 comprehensive and efficient surveillance and monitoring systems at a reasonable cost is now
273 within the reach of most veterinary services.

274 The capacity of epidemiological units to employ these modern techniques means that such units
275 may be able to offer data-processing services to institutions and organizations in return for the
276 use of their data. This has removed one of the main constraints on the development of such
277 systems in the past ^[22], which was the reluctance of various data-generating sources to make their
278 data available to those responsible for surveillance. Such cooperation depends on a clear
279 identification of the information needs of reporting organizations and fulfilling these rapidly and
280 efficiently.

281 Modern computerized data processing allows complicated analytical procedures to be carried out
282 on large volumes of data quickly and easily. However, they must be used with a great deal of
283 caution and only on data which justify them. If used on incomplete or inaccurate data whose
284 limitations are not understood, they may produce results which are at best confusing or
285 misleading. For this reason, the analysis of surveillance or monitoring data should be kept simple
286 and the limitations of information produced should be clearly stated ^[23].

287 A further consideration is that of confidentiality. Any surveillance or monitoring system will
288 contain a certain amount of confidential data. If such data get into the wrong hands and are used
289 indiscriminately without due regard to their probable limitations, serious problems may result ^[24].
290 Appropriate safeguards need to be designed, therefore, to ensure that information is distributed to
291 interested parties on a confidential and need-to-know basis.

292 In countries like Nigeria, the incidence management system (IMS) model is used for outbreak
293 coordination ^[25]. Cases and deaths are identified through routine epidemiological surveillance
294 system using standard definitions for suspected and confirmed cases and deaths respectively ^[25]
295 ^[26]. Blood specimens collected from suspect cases are sent for confirmation at a WHO accredited
296 laboratories. Active case search are intensified, and identified contacts of confirmed cases are
297 followed up for the maximum incubation period of the disease. Other public health responses
298 include infection prevention and control, communication and advocacy as well as case
299 management ^[27].

300 Evolutionary changes have improved epidemiological investigation, monitoring and surveillance,
301 in Nigeria ^{[27][28]}, they include;

302 ✓ I
303 improve tools in science, technology, and communication;
304 ✓ B
305 broader scope both in terms of geography and the nature of the public health problems
306 under investigation;
307 ✓ A
308 better trained and equipped workforce that includes not only epidemiologists, public
309 health advisors, microbiologists, and statisticians, but also behavioral and social
310 scientists, economists, informaticians, toxicologists, and chemists; and
311 ✓ N
312 new or changed roles for public health partners (e.g., Environmental Protection
313 Agency, Department of Justice, Department of Housing and Urban Development,
314 Department of Homeland Security and local law enforcement) and enhanced
315 collaborations with the World Health Organization; the U.S. Department of
316 Agriculture; the Food and Drug Administration; the National Institutes of Health; the
317 World Health Organization; and the private sector, including the business community,
318 academia, community-based organizations, health plans, professional societies,
319 volunteer agencies, and international organizations.

320

321 CONCLUSION

322 Epidemiological investigation, surveillance and monitoring are critical components of a well-
323 functioning public health system. Public health professionals use these approaches to assist them
324 in performing many of their key functions. These include monitoring, vector control, responding
325 to outbreaks of infectious disease, identifying the source of foodborne illnesses, ensuring the
326 safety of drinking water and national blood supplies, and tracking modifiable risk factors for
327 non-communicable diseases in order to develop and evaluate preventive policies. The
328 investigation, surveillance and monitoring of noncommunicable diseases and their risk factors
329 tends to occur through community-based or voluntary clinical reporting systems, rather than
330 through formal, legislative notification systems. In appropriate circumstances, however, the
331 mandatory reporting of risk factors for noncommunicable diseases may assist in identifying cases
332 and ensuring that affected individuals are offered treatment to prevent the progression of disease,
333 also, the identity of concerned individuals should be treated with confidentiality to encourage
334 early report by the public. It is further advised that anonymity be maintained and there should be
335 no attempt to breach the privacy of anyone involved in the process of epidemiological
336 investigation, monitoring and surveillance.

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