

1 **Short communication**

2 **EPIDEMIOLOGICAL INVESTIGATION, MONITORING AND SURVEILLANCE;**  
3 **STRATEGIES IN PUBLIC HEALTH SUSTENANCE**

4 **ABSTRACT**

5 Epidemiological investigation, monitoring and surveillance of threat to public health are essential  
6 capabilities necessary for maintenance of an effective public health system. International Health  
7 Regulatory bodies require countries to maintain an organized and well coordinated national  
8 system for public health surveillance, response and monitoring, and make provisions for the  
9 main capabilities that a country should achieve. Laws concerning public health typically produce  
10 a comprehensive list of “notifiable diseases” and certain conditions health care providers or  
11 scientists, hospitals and laboratories are required to inform the concerned public health authority.  
12 Generally, notifiable diseases are infectious diseases that quickly spread through an entire  
13 community and region through food, water, physical contact with household pets, via mosquitoes  
14 bite, airborne droplets or through sexual intercourse and other forms of physical interaction.  
15 Regular clinical and laboratory-based surveillance systems may not include rare and new events.  
16 An outbreak of a serious or contagious disease may require an immediate investigation so that an  
17 appropriate emergency public health measure which include an immediate isolation as well as  
18 contact tracing can be implemented. Stigma may be attached to certain diseases. Notifiable  
19 disease laws should ensure confidentiality of personal information, and should define clearly any  
20 exceptions. Concerns about discriminations and violation of privacy may be addressed properly  
21 by requiring certain diseases to be reported to relevant authorities on an anonymous or non-  
22 identified basis.

23 **Key words:** Monitoring, Surveillance, Investigation, Health, Public

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26 **INTRODUCTION**

27 From the words of Rudyard Kipling (1865-1936), -“Six honest men taught me all I know, they  
28 include *what*, *where*, *when*, *who*, *why* and *how*. Epidemiology, according to Rudyard Kipling,  
29 should; Define *what* will be studied, Find out *where* the problem is, *who* gets it, *when* it is  
30 occurring, Try to explain *why* the problem has such a distribution, Do specific studies to find out  
31 *how* the problem is occurring. The word epidemiology is coined from ‘Epi-‘which means upon,  
32 among; ‘demos-‘for people; and ‘-ology’ meaning science or study of. One major threat to  
33 human existence is the onset and spread of diseases <sup>[1]</sup>. The prevention of onset and spread of  
34 diseases should be prioritized in order to assure sustenance of environmental health <sup>[2]</sup>. It is of  
35 immense or utmost importance that the distribution and determinants of human health and

36 disease conditions that define a population is studied and analyzed. Epidemiology should be the  
37 main or primary focus of public health. If humans lack the required tools to determine the-‘who’,  
38 ‘when’ and ‘where’, in relation to a given health condition, it will be a difficult task to develop  
39 mechanisms against such environmental challenges <sup>[3]</sup>. According to the World Health  
40 Organization (WHO), epidemiology, studies determinants and distribution of health-related  
41 states or events and the application of this study to the control of diseases and other health  
42 problems. It is the use of scientific methods for disease investigation <sup>[4]</sup>. It combines both  
43 biostatistics and medicine <sup>[1]</sup>. It is the study of how often diseases occur in different groups of  
44 people with aim of providing answers to questions like-‘why is a disease more frequent amongst  
45 certain group of people?’ <sup>[5]</sup> From epidemiological investigations, an epidemiological information  
46 is derived and this information is used to plan and evaluate possible strategies that will serve as  
47 prevention mechanisms against illnesses and as a guide to the management of patients in whom  
48 diseases has already developed <sup>[1]</sup>. Epidemiological investigation includes all the procedures  
49 required to determine the relationship in terms of how often and why is a particular disease so  
50 common within a given population <sup>[5]</sup>. **The goal of Epidemiological investigation is to control an  
51 epidemic and to prevent future epidemics attributable to the same or related causes. The specific  
52 objectives of an investigation are to define the parameters of the epidemic (i.e., time of illness  
53 onset and conclusion of the epidemic, number of cases, and morbidity and mortality), to identify  
54 control or prevention measures, and possibly to identify new data relative to the epidemiology of  
55 the health problem. Epidemiological investigation are always performed collaboratively with  
56 partners domestically or internationally <sup>[6]</sup>.**

## 57 **OBJECTIVES OF EPIDEMIOLOGICAL INVESTIGATIONS**

58 The main aim of epidemiological investigation is to derive information concerning the  
59 distribution and determinants of health <sup>[3]</sup>, diseases and injury in human population and the  
60 application of this information to the control of health problems <sup>[5]</sup>. The objectives of  
61 investigation in epidemiology include;

- 62 ✓ To investigate the etiology of disease and modes of transmission
- 63 ✓ To determine the extent of disease problems in the community
- 64 ✓ To study the natural history and prognosis of disease
- 65 ✓ To evaluate both existing and new preventive and therapeutic measures and modes of  
66 health care delivery.
- 67 ✓ To provide a foundation for developing public policy and regulatory decisions.

## 68 **FEATURES OF EPIDEMIOLOGICAL INVESTIGATION**

69 A key feature of epidemiological investigation is that the measurement of the disease outcomes  
70 must be in relation to a particular population at risk <sup>[6]</sup>. The population at risk in this case, is the

71 group of people, healthy or sick, who would be counted as cases if they had the disease  
72 investigated for. For instance, if a public health scientist were to determine or statistically  
73 evaluate how many patients visit a particular health center with complaints of gustatory defects,  
74 the population at risk would comprise those people on the list, and also, those who have a  
75 tendency of seeing him if they had similar problem. John snow (1813-1858), an English  
76 physician and modern day father of epidemiology, used scientific methods to identify the cause  
77 of an epidemic of cholera in London in 1854. He believed that it was the water pump on Board  
78 street in London that was responsible for the disease. The removal of the pump handle ended the  
79 outbreak of the disease. Another feature of epidemiological investigation is an epidemiological  
80 approach. Epidemiological approach, are strategic steps taken to investigate a problem or disease  
81 etiology<sup>[3]</sup>. They include;

- 82 ✓ Perform an initial observation to confirm the outbreak
- 83 ✓ Define the disease
- 84 ✓ Describe the disease by time, place, and person
- 85 ✓ Create a hypothesis as to the possible etiologic factors
- 86 ✓ Conduct analytic studies
- 87 ✓ Summarize the findings
- 88 ✓ Recommend and communicate the interventions or preventative programs

89 They also include;

90 **Conduct field work which includes**

91 Perform initial observation of suspected condition, Establish the existence of an outbreak

92 Verify diagnosis of such disease, Collect data.

93 **Define disease;**

94 Establish case definition, Identify all cases, Identify the population at risk, Describe disease by  
95 time, place, and person, Plot epidemic curve, Plot spot map, Tabulate data of exposure and other  
96 characteristics.

97 **Develop hypothesis;**

98 Hypothesis (Alternative and null): exposure to  $x$  is associated with disease  $y$ , Conduct analytic  
99 studies.

100 **Use appropriate analytic studies;**

- 101 Calculate measures of risk
- 102 ✓ Refine hypothesis
  - 103 ✓ Conduct additional studies if needed
  - 104 ✓ Summarize findings
  - 105 ✓ Recommend and communicate interventions or preventative programs

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## 107 **STAGES OF EPIDEMIOLOGICAL INVESTIGATIONS**

108 Epidemiological investigatory techniques have a primary objective of at least making  
109 descriptions and quantifications of disease problems and evaluating possible associations  
110 between determinants and diseases <sup>[6]</sup> <sup>[7]</sup>. With these objectives noted, epidemiological  
111 investigations are usually conducted in phases or series, which are broadly enumerated as  
112 follows:

- 113 ✓ A phase for diagnosis; for confirmation of the presence of the disease.
- 114 ✓ A phase for descriptive analysis; with respect to the disease or infestation, it describes the  
115 distribution of the disease and the populations at risk, both in space and in time, within  
116 these populations. This allows different scientific guess or hypotheses to be formed  
117 about the probable cause of the disease and their effect on the frequency with which the  
118 disease occurs in the population at risk.
- 119 ✓ A phase for investigative approach; which usually concerns the implementation of series  
120 of field studies meant to test the hypotheses.
- 121 ✓ A phase for experimental procedures; in which scientific laboratory procedures are done  
122 under controlled conditions to test the hypotheses carefully and in detail, should the  
123 results gotten from the 3<sup>rd</sup> phase prove promising, then;
- 124 ✓ A phase for critical and bio-statistical analytics; in which the results produced by the  
125 above investigations are analyzed. This is often combined with attempts to model the  
126 epidemiology of the disease using the information generated. Such a process often  
127 enables the epidemiologist to determine whether any vital bits of information about the  
128 disease process are missing.
- 129 ✓ A phase for intervention; in which methods appropriate for controlling disease are  
130 examined either under strict experimental situations or in the field. Interventions in  
131 disease processes are altered by manipulation of the existing determinants or  
132 introduction of new ones.

133 ✓ A phase for Decision-making; where knowledge of epidemiology of the underlying  
134 disease is employed to explore the various available options for its control <sup>[8]</sup>. This may  
135 involve modeling of effects that these different options may likely have on the disease  
136 outbreak. These models can as well, be combined with some other models that can  
137 examine the challenges in terms of cost of the various possible control measures and  
138 compare them with some benefits, in terms of increase in productivity, which these  
139 measures are likely to produce. The optimum strategy for control can then be selected as  
140 a result of the expected decrease in disease incidence in the populations of livestock at  
141 risk.

142 ✓ A phase for monitoring; which occurs during implementation of control measures to  
143 ensure that the measures are applied satisfactorily, and having the desired effect on  
144 reducing the incidence of disease, and that any development likely to compromise,  
145 negatively influence or jeopardize the effectiveness and success of the control  
146 programme are detected immediately.

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## 148 **BASIC CONSIDERATIONS IN THE DESIGN OF EPIDEMIOLOGICAL** 149 **INVESTIGATIONS**

150 A good way to approach the planning of a field study is to take the view that we are, in effect,  
151 buying information <sup>[9]</sup>. We must make sure, therefore, that the study produces the information  
152 required at the lowest possible cost. We should also ask ourselves if that information can be  
153 obtained from other, cheaper sources. The processes involved in such considerations could be  
154 schematized as follows:

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Is it a problem worth investigating?

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Yes

No

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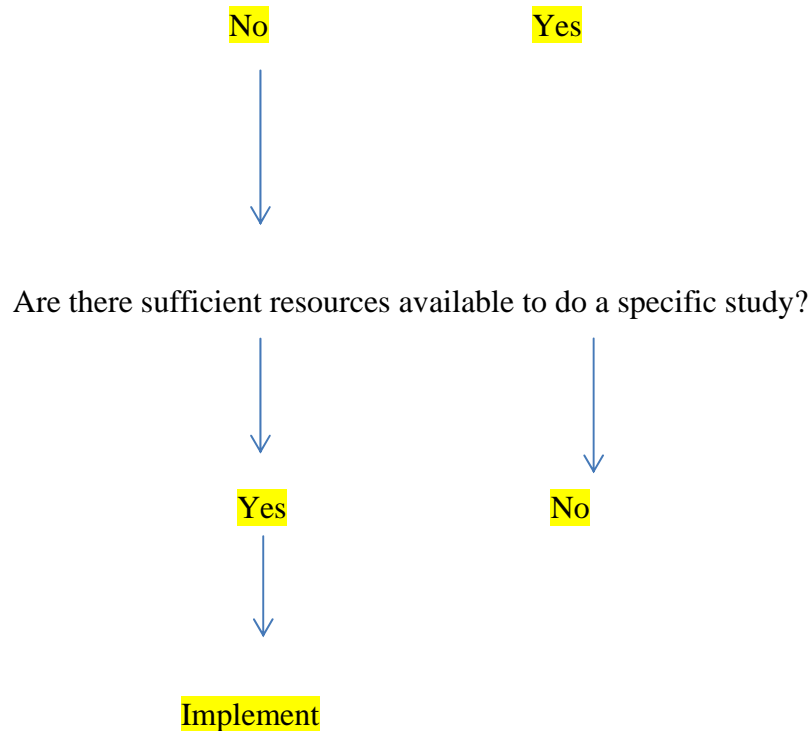
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Are there data capable of giving a reliable answer?

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179 The initial step is to clearly indicate the intended objectives of the study and the type of data that  
180 will be required in order to achieve the objectives <sup>[9]</sup> <sup>[10]</sup>. Throughout the entire process of  
181 planning, these objectives should be referenced in order to ensure that the procedures being  
182 planned are of relevance. The available resources may not allow the original objectives to be  
183 achieved, then, new objectives may have to be stated or additional resources found.

184 Constructing a hypothesis may help in defining an objective <sup>[11]</sup> <sup>[12]</sup>. A hypothesis in  
185 epidemiological study should:

186 *Specify the population(s) it refers* <sup>[11]</sup>; which is the population which one wishes to make  
187 inferences and therefore sample from. This is referred to as the target population. Sometimes, for  
188 practical reasons, the population actually sampled may be smaller than the target population. In  
189 such cases the findings of the study will relate to the sampled population, and care must be  
190 exercised in extrapolating inferences from the sampled population to the target population <sup>[11]</sup> <sup>[12]</sup>.

191 Frequently, inferences may be required about different groups within the target population. For  
192 example, one may want to estimate not only the overall prevalence of a specific disease, but also  
193 the prevalence's or incidences of the disease in various groups or subsets of the population. To

194 obtain estimates with the precision required, the samples taken from these groups must be large  
195 enough, and this will obviously affect the design of the study<sup>[13][14]</sup>.

196 A further problem may occur when defining the actual units to be sampled within a population.  
197 If, for example, the sample unit was a calf, at what age exactly does a calf cease being a calf?  
198 Alternatively, suppose the sample unit is a herd. What exactly is meant by the term "herd"? If a  
199 livestock owner has only one animal, does that constitute a herd? Obviously, the sample unit  
200 must be precisely defined and appropriate procedures designed to take care of borderline cases.

201 ***Specify the determinant(s) being considered*** can the determinants of disease such as "climate",  
202 "stress" and "management" be defined accurately? How are the determinants quantified and what  
203 measurements would be of use in their quantification? What are the advantages and also the  
204 disadvantages of these methods of measurement? How accurate are these measurements?

205 ***Specify the disease(s) being considered.*** The criteria by which an individual is regarded as  
206 suffering from a particular disease condition must be carefully defined. Will the disease be  
207 diagnosed based on clinical symptoms alone? What are the clinical symptoms? Are there likely  
208 to be problems with differential diagnoses? Will laboratory confirmation be needed? If so, are  
209 there adequate laboratory facilities available? Will they be able to process all the samples  
210 submitted? Will tests for diagnosis be used? How accurate are these tests? Remember that  
211 studies based solely on diagnosis tests may provide data about the rates of infection present in  
212 the population being sampled, but they may not indicate whether the infected animals are  
213 showing signs of disease or not. Additional data on mortalities and morbidities may have to be  
214 generated.

215 What calculations concerning rate are to be collected? Remember that incidence and attack rates  
216 normally cannot be obtained by a cross-sectional study. If estimates on economic losses due to  
217 particular diseases are required, various production parameters may have to be recorded. How  
218 are these to be measured? How good and how accurate will these measurements be?

219 ***Specify the response expected and induced by a determinant on the disease frequency of***  
220 ***occurrence.*** What effect would a change in the frequency of occurrence of the determinant have  
221 on the frequency of occurrence of the disease? Remember that the determinant must occur prior  
222 to the disease. This may be difficult to demonstrate in a retrospective study.

223 ***Make biological sense.*** In epidemiology, one is concerned with exploring relationships between  
224 frequency of disease occurrence and frequency of determinant(s) occurrence. One is interested in  
225 determining whether the relationship is 'causal', i.e. whether the frequency of occurrence of the  
226 particular variable under study determines the disease frequency of occurrence. We analyze such  
227 relationships by the use of statistical tests which tell us the probability of occurring by chance of  
228 the relative distributions of the determinant and the disease in the studied populations. If there is  
229 a good probability that the distributions occur by chance, the result is not significant and the  
230 distributions of the variable and the disease are independently related. If there is a strong

231 probability that the distributions did not occur by chance, the result is significant and the  
232 distributions of the variable and the disease are related in some way.

233 Note that a statistically significant result does not necessarily imply a causal relationship.

## 234 EPIDEMIOLOGICAL MONITORING AND SURVEILLANCE

235 Continuous observation of the behavior of disease in populations is one of the most important  
236 activities in epidemiology <sup>[14]</sup>. This is referred to as monitoring or surveillance <sup>[16] [17]</sup>. In  
237 epidemiology, *surveillance* is simply the continuous observation of diseases in a number of  
238 different populations, while *monitoring* is simply the continuous observation of a specific disease  
239 in a particular population.

### 240 Epidemiological monitoring

241 This is the repeated standardized evaluation of the health status of a population for the purpose of  
242 protecting this population from environmental health hazards <sup>[18] [19]</sup>. It is compared with  
243 environmental monitoring and epidemiologic studies. This approach is relatively cost effective.  
244 Systematic monitoring of serious infectious diseases and other conditions is typically achieved  
245 through notifiable diseases legislation based on clinical observation and laboratory confirmation.

246 Clinical and laboratory-based surveillance also provides the basis for systematic collection of  
247 vital statistics (births, deaths, causes of death), and may extend to the reporting and analysis of  
248 risk factors for non-communicable diseases and injuries <sup>[20] [21]</sup>. Systematic collection of data  
249 informs the distribution of resources and also facilitates the evaluation of community-based and  
250 population-standard prevention strategies.

### 251 Epidemiological surveillance

252 Surveillance activities involve collecting data using a systematic technique from a number of  
253 sources <sup>[21]</sup>. These may include data sources already existing as well as new ones created for  
254 specific purposes of surveillance. The data are then analyzed in order to:

255 ✓ M  
256       ake provisions for detecting significant improvements in existing disease conditions, with  
257       reference to new diseases introduction , changes in existing diseases prevalence or  
258       incidence, and detection of causes likely to jeopardize existing disease control activities,  
259       such as introduction of new strains of disease agents, changes in systems of livestock  
260       management, changes in extent and also in pattern of movement of livestock, the  
261       importation of livestock and their products, and introduction of new treatment agents  
262       (drugs) and treatment regimens etc.

263 ✓ F  
264       ollow the course of the outbreak with the main objective of identifying the disease  
265       sources and the populations likely to be at risk.



266

✓

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267 provide a comprehensive and easily accessible data base on disease common in livestock  
268 populations for purposes of research and planning.

269 The primary objective of this activity is to provide updated information to authorities concerned  
270 with disease control which will help them in formulating policy decisions and in the planning  
271 and implementation of disease control programmes. Although a detailed discussion on the design  
272 and implementation of surveillance systems is beyond the scope of this review, it may be useful  
273 to review briefly some of the considerations involved.

274 The success of a system of monitoring or surveillance, depends mainly on the rate and efficiency  
275 in which data gathered is collated and analyzed, so updated information can rapidly be  
276 disseminated to interested parties <sup>[21]</sup>. Due to recent advances in data processing techniques,  
277 particularly in the computational field, the development of comprehensive and efficient  
278 surveillance and monitoring systems at a reasonable cost is now within the reach of most  
279 veterinary services.

280 The capacity of epidemiological units to employ these modern techniques means that such units  
281 may be able to offer services for data-processing to institutions and organizations in return for  
282 the use of their data. This has removed one of the main limitations on the development of such  
283 systems in the past <sup>[22]</sup>, which was the reluctance of various data-generating sources to make their  
284 data available to those responsible for surveillance. Such Unisom may depend on clarified  
285 identification of the information needs of organizations reporting and fulfilling these rapidly and  
286 efficiently.

287 Modern data processing techniques allows more complex analysis to be carried out on large  
288 volumes of data quickly and easily. However, they must be used with a great deal of caution and  
289 only on data which justify them. If used on incomplete or inaccurate data whose limitations are  
290 not understood, they may produce results which are at best confusing or misleading. For this  
291 reason, the analysis of surveillance or monitoring data should be kept simple and the limitations  
292 of information produced should be clearly stated <sup>[23]</sup>.

293 Confidentiality is also to be considered. Any monitoring or surveillance system contains a certain  
294 amount of confidential data. If such data in careless circumstances get into the wrong hands and  
295 are used indiscriminately without due regard to their supposed limitations, the outcome may be  
296 serious <sup>[24]</sup>. Appropriate safeguards need to be in place to ensure that information's are  
297 distributed to interested parties on a need to know and confidential basis.

298 In countries like Nigeria, the incidence management system (IMS) is used for outbreak  
299 coordination <sup>[25]</sup>. Several cases and deaths are identified through epidemiological surveillance  
300 system performed routinely using standard definitions for suspected and confirmed cases and  
301 deaths respectively <sup>[25]</sup> <sup>[26]</sup>. Blood specimens collected from suspect cases are sent for  
302 confirmation at a WHO accredited laboratories. Active case search are intensified, and identified

303 contacts of confirmed cases are followed up for the maximum incubation period of the disease.  
304 Other public health responses include infection prevention and control, communication and  
305 advocacy as well as case management <sup>[27]</sup>.

306 Evolutionary changes have improved epidemiological investigation, monitoring and surveillance,  
307 in Nigeria <sup>[27][28]</sup>, they include;

308 ✓ I  
309 improve tools in science, technology, and communication; Broader scope both  
310 in terms of geography and the nature of the public health problems under  
311 investigation;

312  
313 ✓ A  
314 better trained and equipped workforce that includes not only epidemiologists,  
315 public health advisors, microbiologists, and statisticians, but also behavioral  
316 and social scientists, economists, informaticians, toxicologists, and chemists;

317  
318 ✓ N  
319 new or changed roles for public health partners (e.g., Environmental Protection  
320 Agency, Department of Justice, Department of Housing and Urban  
321 Development, Department of Homeland Security and local law enforcement)  
322 and enhanced collaborations with the World Health Organization; the U.S.  
323 Department of Agriculture; the Food and Drug Administration; the National  
324 Institutes of Health; the World Health Organization; and the private sector,  
325 including the business community, academia, community-based  
326 organizations, health plans, professional societies, volunteer agencies, and  
327 international organizations.

328

## 329 CONCLUSION

330 Epidemiological investigation, monitoring and surveillance are critical components of a good  
331 public health system. Public health professionals and scientists use these approaches to assist  
332 them in performing many key functions. These include monitoring, responding to outbreaks of  
333 infectious disease, vector control, identifying the source of illnesses that are foodborne, ensuring  
334 the safety of water we drink and national blood supplies, and tracking risk factors that are  
335 modifiable for non-communicable diseases in order to develop and evaluate preventive policies.  
336 The investigation, surveillance and monitoring of noncommunicable diseases and the risk factors  
337 associated tends to occur through community-based or voluntary clinical reporting systems,  
338 rather than through formal or legislative notification systems. In circumstances that are  
339 appropriate, the mandatory reporting of risk factors for noncommunicable diseases may assist in

340 identifying cases and ensuring that individuals affected are treated to prevent further progression  
341 of disease, also, the identity of concerned individuals should be treated with confidentiality to  
342 encourage early report by the public. It is further advised that anonymity be maintained and there  
343 should be no attempt to breach the privacy of anyone involved in the process of epidemiological  
344 investigation, monitoring and surveillance.

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